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                  UNITED STATES DISTRICT COURT
                        DISTRICT OF NEVADA
    BEFORE THE HONORABLE MIRANDA M. DU, CHIEF DISTRICT JUDGE
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    Roger Palmer, Chad
    Moxley, Firearms Policy
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    Coalition,
                                : No. 3:21-cv-268-MMD-CSD
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                Plaintiffs,
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                                : July 16, 2021
           -vs-
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    Stephen Sisolak, Aaron
    Ford, George Togliatti, : United States District Court
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    Mindy McKay, Joseph
                               : 400 S. Virginia Street
    Lombardo, et al.,
                               : Reno, Nevada 89501
10
                Defendants.
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                   TRANSCRIPT OF MOTION HEARING
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    APPEARANCES:
15
    FOR THE PLAINTIFF:
                                  Raymond DiGuiseppe
                                   David O'Mara
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                                   Adam Kraut
                                   William Sack
17
                                   Attorneys at Law
18
    FOR STATE DEFENDANT:
                                   Jeffrey Conner
                                   Attorney at Law
19
    FOR CLARK COUNTY DEFENDANT: Nicholas Crosby
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                                  Attorney at Law
2.1
    FOR DOUGLAS COUNTY DEFENDANT: Zachary Wadle
22
    Proceedings recorded by mechanical stenography produced
23
    by computer-aided transcript
2.4
    Reported by:
                             KATHRYN M. FRENCH, RPR, CCR
25
                             NEVADA LICENSE NO. 392
                             CALIFORNIA LICENSE NO. 8536
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Reno, Nevada, Friday, July 16, 2021, 1:30 p.m.
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      ****ZOOM CONFERENCE EXPERIENCING AUDIO INTERRUPTIONS
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                   THROUGHOUT THE PROCEEDINGS***
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                THE CLERK: 3:21-civil-268-MMD-WGC,
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    Roger Palmer, et al. versus Stephen Sisolak, et al.
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                Present by video conference for plaintiff
    are David O'Mara, Raymond DiGuiseppe, Adam Kraut, and
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    William Sack.
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                Present for the State defendants,
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    Jeffrey Conner.
                Present for the Clark County defendants,
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    Nicholas Crosby.
                Present for Douglas County defendants,
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    Zachary Wadle.
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                THE COURT: All right. Good afternoon,
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    counsel.
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                For the record, I have reviewed the Motion
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    For Preliminary Injunction, which is ECF number 6; and,
    really, the main substantive Response from the State
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    defendants, ECF number 31; and the Reply brief, ECF
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    number 40. I also skimmed through the brief Response
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    from the County defendants, basically deferring to the
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State defendants.

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I don't have any questions on the arguments relating to the Takings Clause Claim, so I want counsel to focus on the Second Amendment Claim. And with that, I'll hear arguments, first, from counsel for the plaintiff.

MR. DIGUISEPPE: Good afternoon, Your Honor. This is Ray DiGuiseppe on behalf of the plaintiffs.

First of all, thank you for accommodating us with the Zoom feeds, that makes it much more convenient. We appreciate that.

And just to start off, and to be clear, as indicated in the briefing, this isn't a case about firearms (audio interruption) and background checks.

No one asked any of the tens of thousands of law abiding, responsible gun owners in Nevada to submit to a background check or apply for a serial number for (audio interruption) --

THE COURT: I'm sorry. The court reporter is saying that you are dropping out periodically, so you need to make sure you speak into your speaker and slow down. If you're reading, you need to slow down because the court reporter will not be able to transcribe if you're reading too fast.

MR. DIGUISEPPE: Sure. No problem.

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I just was saying that there was not an opportunity for anyone to submit to a background check or apply for a serial number -- can you hear me better? Just to be sure. THE COURT: Yes. MR. DIGUISEPPE: Okay. Great. -- which would have actually achieved the interests the State is indicating that it is advancing through AB-286. The State just banned the full spectrum of activity and protected property interests associated with the process of self-manufacturing firearms; while, on the other hand, affirmatively precluding the ability of law abiding Nevadans to comply with the various systems the State says are being evaded through this process. THE COURT: But AB-286 does not ban the possession of all firearms, right? It leaves alternative channels for possession of firearms, legally, for self-defense purposes. For example, serialized firearms, am I right? MR. DIGUISEPPE: A person could acquire a serialized firearm from a licensed seller of firearms, that's correct, but what we have here is an entire class of arms which have already been recognized as lawful under State law, and constructed and possessed and

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used as such (audio interruption) in unlawful, and not allowing anyone to continue with manufacturing of such arms in the future, all tied to a statutory scheme, which is based upon a requirement that any such further self-manufacturing or possession of parts has to be in compliance with a serialization process that does not exist and may never exist until, effectively --

THE COURT: But does --

MR. DIGUISEPPE: Sorry?

THE COURT: -- the State have to include a mechanism for serialization with the ban?

MR. DIGUISEPPE: I think if it's a ban -- I don't think that a ban is permissible in this sense.

This reaches far, far greater -- has a far greater reach than any other type of restriction of this (audio interruption) and there aren't very many.

As far as whether there has to be an avenue, I think there, absolutely, does because otherwise you're talking about a situation where the activity itself of manufacturing firearms and being able to possess and use those arms -- which is all protected by the Second Amendment -- is absolutely forbidden. And that is not permissible unless there's some means by which people are able to comply with the stated interest. If the stated interest is we want to ensure that everything

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is serialized, either through tracing, so we can have
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    background checks and know who has all guns, they can do
    that. There are ways in which they can achieve that,
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    like other states who impose such regulations and are
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    put in place to allow people to continue with this
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    protected process (audio interruption) manufacturer
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    without --
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                THE COURT: I'm sorry. The court reporter
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    is saying that she is not able to understand you again.
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    Would you repeat your last statement. And maybe,
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    perhaps, you're moving around somewhat, if you could
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    just try to get closer to your microphone.
                I haven't had any issue like this in other
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    video conferencing hearings. So, let's try this.
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    may be that I have to get you on the phone instead.
                MR. DIGUISEPPE: All right. I'll try to
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    just to speak louder, if I can.
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                Is that better?
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                THE COURT: I'm sorry. Give me just one
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    moment.
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                What is it, Kathy.
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                THE COURT REPORTER: It's not that he needs
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    to be louder. He just needs to slow down because he
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    drops off and he is mumbling and I can't understand what
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    he is saying.
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THE COURT: So, you also -- she is asking
you to slow down slightly because you tend to drop
off at the end of your sentence, too, which makes it
more difficult to hear.
            MR. DIGUISEPPE: Okay. All right. I will
do so.
            So, I think as far as whether there needs
to be some avenue through which to allow people to
continue with the process of self-manufacturing arms,
I think that there must be. A State cannot just simply
ban all of the protected conduct that's associated with,
with manufacturing firearms for lawful purposes, and
allow for no means to comply with the stated interests.
I think it's really important to pay attention
and notice that the stated interest is, in fact,
serialization for traceability purposes and background
checks to identify and know who has what firearms.
And to the extent that that is the only stated interest,
the State has to be able to show that they can't achieve
that through some other reasonably (indecipherable)
tailoring means. And an absolute ban is simply not
constitutionally permissible. Whichever test that
we happen to apply, I mean there's no tailoring,
essentially, at all, when you have a situation like
that.
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THE COURT: Well, if I agree, and I think that the -- assuming that the AB-286 burden conduct protected under the Second Amendment, I think that intermediate scrutiny applies, and under that test the State just has to articulate a significant interest that -- and a reasonable fit between the challenged law and the asserted objective. I mean, the case law in the Ninth Circuit is clear that the State does not have to adopt the least restrictive means, and so that's why I asked, under that framework, is the State required to have a means for serialization? Within that framework, is what I'm looking for.

MR. DIGUISEPPE: I understand.

Within the framework of the intervening scrutiny test as recognized by the Ninth Circuit itself, and the Supreme Court, clearly, the difference between strict scrutiny and intermediate scrutiny is the nature of the State's interest, whether it has to be compelling or important. And the major difference, then, is just that. Beyond that, they both have to be narrowly tailored. And in a situation like this, there's not any form of tailoring when the conduct and the property is just outright banned. That is not going to survive even under the most lenient form of intermediate scrutiny, which, as the Supreme Court has repeatedly

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said, requires that there be a narrow -- a narrow tailoring. It's got to be in reasonable proportion with the interests being served. There's closely drawn without an unnecessary abridgement. And if the focus, again, of the State interest is "want to ensure serialization or traceability purposes," and we want to ensure that we know who is getting these through background checks, there's no reason why it could not have allowed for some mechanism through which to permit people to do so. Because the alternative is, essentially, a ban, as Your Honor previously made reference to. That's absolutely right. It is a ban. And a ban of these rights is simply not permissible. And that is just considering things under the intermediate scrutiny test, which I understand Your Honor feels may be applicable. And of course we have other tests that we could look to. In the context of a total ban situation, we would say that the first place to look is the "common use" test that is articulated through and supported by Heller. And that, alone, wouldn't allow anything like this to stand because of the -- it's not even just a severe burden. ban on the protected conduct. The alternative of being able to acquire, as Your Honor referred to previously, a serialized firearm

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through another means, again, that is making the other
options type argument that <u>Heller</u> itself rejected.
ability to be able to acquire the arm through another
means, is not an answer. It's not an answer to a ban.
            And so just under Heller alone, you would
have a categorical problem, in that it would have to be
considered something that is just impermissible under
any test. Ninth Circuit law would confirm that as well,
in being that anything that severely burdens a right is
going to be subject to scrutiny. Although, again, even
if we're not in strict scrutiny territory and we're
just looking at immediate scrutiny, the difference only
is the nature of the interest. Whether it's legitimate
or whether it's important or compelling, it still has
to be narrowly tailored. And a ban, along with full
spectrum of the activity, is in all other property
interests associated with it, it's simply not anything
that could be ever considered tailored.
            THE COURT:
                        Thank you.
            Let me hear from the State defendants
counsel.
            MR. CONNER: Good afternoon, Your Honor.
Jeffrey Conner on behalf of the State defendants.
            Can you hear me okay?
            THE COURT: For now I can.
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MR. CONNER: Okay. If there's any problems, let me know. I'll try to speak slow and clear so that you can hear me.

To begin with, where I depart from my opponent's position is that he begins by just assuming that the conduct at issue in this case is protected by the Second Amendment. What we know from looking at the Ninth Circuit's case law, as well as case law from various other circuits throughout the country, courts have imposed a two-step framework for addressing Second Amendment challenges to State laws, like the law that's at issue in this case.

The first step is looking at whether or not the regulation is a burden on protected Second Amendment conduct. And in <u>Heller</u>, the Supreme Court was very clear that the protected con -- or the protected rights under the Second Amendment is the right to self-defense, and the right to defense of hearth and home. There is no showing here, whatsoever, that these regulations have any substantial burden or substantial impact on the plaintiff's ability to own a handgun, or any other weapon that they can lawfully own, for purposes of self-defense within the home. And so I don't --

THE COURT: Well, they cannot own a firearm that's not serialized, under AB-286, for self-defense in

1 the home. 2 MR. CONNER: Correct, Your Honor, but 3 that is -- I disagree with the sense that that is a categorical ban that prevents them from exercising their 4 5 Second Amendment rights. The argument, here, is simply that they 6 7 have a right to self-manufacture a firearm. And that's really the right that they're trying to enforce here, 8 9 but there's no recognition under the Second Amendment, historically, that there's a right to self-manufacture 10 11 a firearm. 12 THE COURT: So is the argument under the first step that the historical records here support a 13 ban on unserialized firearms? 14 And the reason I ask is it seems like the 15 State defendants may be collapsing two analysis under 16 17 Heller. Because if the argument is the Court looks to 18 historical records, I think that the Young decision, the en banc Young decision by the Ninth Circuit that 19 20 was issued this year, is really instructive on the types 2.1 of historical records that the Court is required to 22 review under that analysis. And I don't think the 23 State offers anything close to that. 24 MR. CONNER: So I would note, Your Honor,

that at page 10 of the opposition, we do cite the Fifth

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Circuit case, the NRA case out of the Fifth Circuit, for acknowledging -- that case acknowledged longstanding, legitimate limitations going back to the colonial era, addressing limitations on -- or recordkeeping on who possessed firearms, and having bans on certain persons that could own a fire -- or possess a firearm. So, there is a link to longstanding, historical limitations of this nature that demonstrate that the right that they're really trying to protect here, which is the right to self-manufacture a firearm, falls outside the scope of the Second Amendment.

Now, even if the Court were to disagree with me on that, though, I -- you -- moving on, if there is Second Amendment conduct here, or a conduct here that is protected by the Second Amendment, you move on to the "means ends" test and identify the appropriate level of strict scrutiny -- or not strict scrutiny. The appropriate level of "means ends" scrutiny here. And the default rule is intermediate scrutiny and, under that test, as Your Honor noted, the State merely needs to identify a significant substantial or important interest, and that there is a reasonable fit between the State law and that interest. And as my opponent acknowledged here, that these laws support two very important State limitations on possession of firearms,

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which is, on the front end of the transaction, is making
sure that prohibitive persons do not obtain a firearm;
and, on the back end, it helps in -- with prosecution of
crime and tracking guns for purposes of prosecuting gun
crime.
            THE COURT: So let me try to dissect that.
            In the front end, why doesn't the State just
adopt background check requirements as the plaintiff
advanced here?
            MR. CONNER: Well, Your Honor, I think that
that is a -- that would potentially get into a strict
scrutiny analysis. I don't think we even get to the
means end scrutiny. But under the immediate scrutiny
test, there is not a requirement that we, uh, have a
least restrictive -- there's not a least restrictive
means test under the strict scrutiny. It just has to
be a reasonable fit. And so -- it looks like Your Honor
has a question so I'll --
            THE COURT: No, no. Just finish.
                                               Have you
finished your answer?
            MR. CONNER: Well, so there doesn't have
to be a perfect fit between the, you know, the most
restrictive way for the State to achieve this under
immediate scrutiny.
            THE COURT: What about the -- on the
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back-end, as you described it, with respect to tracing
    the firearm to a crime? Do you want to respond to the
    plaintiff's argument in their reply that that doesn't --
    there's no explanation as to how that reduced threats
    to public safety?
                MR. CONNER: It absolutely does, Your Honor.
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    It aids law enforcement in prosecuting crime and being
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    able to track ownership of guns. And when where, when
    guns that were used to commit a crime on the street,
    where that gun came from.
                THE COURT: The State is not arguing that
    the firearms here fall within the dangerous and unusual
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    category that is discussed under Heller, is it? I don't
    read the briefs to make that argument.
                MR. CONNER: Um, I don't --
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                THE COURT: So I assume the answer is, no,
    you're not making that argument?
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                MR. CONNER: Well, I mean here's the thing,
    is that whether they are or not, you know, I think that
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    our opponents rely pretty heavily on Justice Olita's
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    concurrence -- I don't know how to pronounce the name on
    that case -- but they rely very heavily on that.
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    of course, is just a concurrence and doesn't have any
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    real bearing here because you only had two justices
    join that. And so their argument in that regard relies
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    heavily on that case. I don't think that that's
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    particularly instructive here. But, again, I don't --
    the -- I think the important point here is what we're
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    talking about in this case is not really about the right
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    to own a firearm. This isn't a categorical ban on any
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    plaintiff's ability to own a firearm.
                                            It is simply that
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    they cannot self-manufacture a firearm that doesn't have
    a serialized receiver or frame.
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                THE COURT: Thank you.
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                Anything else, Mr. Conner?
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                MR. CONNER: I guess just the one thing I
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    would note, to make a record of it, is we do object to
    the Court's consideration of Exhibits 4 and 5 that, one,
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    we have not received an expert report that would provide
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    us with the information that's required for expert
    testimony under Rule 26; and, additionally, that they
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    were improperly attached to the reply brief without
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    giving the State an adequate opportunity to respond.
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                THE COURT: All right. Thank you.
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                I don't think that -- well, I'm assuming
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    the County defendant's counsel doesn't have anything
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    additional to add, am I right?
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                MR. WADLE:
                            That's correct, Your Honor.
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    Zach Wadle on behalf of Douglas County defendants.
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    have nothing further to say beyond what's in our brief
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1 that we submitted to the Court. 2 THE COURT: All right. Let me hear a brief reply from plaintiff's 3 counsel. And I think you should address the State's 4 5 argument that there is a historical regulation supporting the argument that there's no right to 6 7 self-manufacture firearms under the Second Amendment and, therefore, that's not conduct protected under 8 9 the Second Amendment. 10 MR. DIGUISEPPE: Well, thank you, Your 11 Honor. 12 Our Complaint lays out, in a lot of detail, a historical discussion that's apart from the discussion 13 that comes in through the Declarations -- which I can 14 respond to the objections to admissibility on those, if 15 16 you like -- we have an extensive discussion about the 17 historical background for self-manufacturing right. 18 There's been no -- absolutely no effort, whatsoever, 19 from the State, to try to say that any of that is 20 inaccurate. Heller makes very clear that the nature 2.1 of the rights protected within the scope of the Second 22 Amendment are defined by the historical and traditional 23 understanding of firearm rights at the time of the 24 founding. And that historical discussion in the

Complaint, and in the opening brief of the Motion For

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Preliminary Injunction made quite clear that there is a recognized right, and there has been. It is not sufficient to cite a -- one quote from the NRA case in the Fifth Circuit, which the only thing in there that related to restrictions on serialization of tracking arms was a quote that said that there had been regulations related to keeping track of who has guns in the community. That's all that it says. It says nothing to support the notion that you can just take away all of the firearms that have already been manufactured lawfully under the law that it was, without any showing, whatsoever, that they pose any danger with these arms. There's nothing to refute any of the evidence we submitted with respect to the existence of such a right. Plus, it has -- I can't ignore that on the back-end of the construction process, what you have is an end product that is protected by the Second Amendment. There's been no dispute that the firearms which have been manufactured heretofore, lawfully, are within protected classes. That is very well established in Ninth Circuit and Supreme Court authority. No dispute to that whatsoever. So, these people have created arms of a protected class. They can't have their rights to build those arms and then possess and use the arms -- which is

a natural outgrowth of the right to manufacture, just as the right to possess them relates back to the manufacture right -- as being recognized historically, that cannot just be completely eliminated, and get within even the most lenient form of intermediate scrutiny, because there's no tailoring.

I understand the references to "reasonable fit," but "reasonable fit," is defined as a narrowing tailored restriction. And I think it's really notable that ATF's own proposed rule continues to include an exception for personal, self-manufacture for personal use. That shows that it's obvious — it is obvious, even through the ATF, that even despite all the dangers which may exist when those guns, quote, unquote, are in the hands of the wrong people, that doesn't mean you can just preclude all right and ability of law abiding citizens to construct their own firearms, and then use them for lawful purposes. Why would ATF recognize that if that wasn't just obvious?

It is obvious. The other states that have regulations, the few that do, California and Connecticut, for example, they have a process for State serialization. All of the arguments that my opposing counsel is making about the need for, or importance of serialization and background check, just

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gloss over the whole point that they could certainly require that. These -- these individuals are not asking to have some kind of special treatment in that way. Nobody is asking to have preferential treatment for themselves. They haven't been given any opportunity to comply with the very thing the State says that is so important that they need to enact a ban. That's totally unacceptable under any view of the law.

And with respect to -- if I could respond quickly -- to the inadmissibility to the declarations at issue, I would point out that 26(2)(a)(2)(C) doesn't apply to this situation for two reasons. One, (b) within that subdivision deals with the timing of the need to disclose a report, and we're not nearly -- near a trial that (C) says that you have to be within 90 days before trial that you have to make such a disclosure. We're at a preliminary phase of the process, so it doesn't even apply. But, these types of individuals also are not experts of the sort who need to produce such a report because they fall under (C), as employees of FPC, who do not regularly testify. But aside from that, the subject matter to which they attest is all already supported by independent evidence. You know, for example, even the conclusions they draw are not disputed, that in the vast majority of the states

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there's no regulation of this activity; that these types of firearms and the Classes to which they belong; and the activity itself are popular throughout the country and, therefore, these are common use and not dangerous and unusual, as they would have to be to be subject to some kind of outright ban, potentially. So they -- we have independent evidence in that respect.

And I would ask for a moment to respond to the -- to their evidence because we have objections of our own to their statement that the Court should take judicial notice of, quote, various citations to the federal register and the federal legislative history without any specification. That's, obviously, quite vague and unspecific as to what exactly they're asking for. And the material, as I point out in the briefing, the material that's cited is full of hearsay and unsubstantiated (indecipherable). But even if we take that that evidence at its face value, it just undermines their position because it shows that the ATF recognizes how popular these types of arms are; and, most importantly, perhaps, that despite all the dangers and dooms and glooms that they point to when these things are in the hands of the wrong people, they have an exception for personal use. They retain that. Nevertheless, I would point out, too, that the Homeland

Security assessment report that the State cites, there was a supplement to that in which the committee itself pointed out that this type -- even this (indecipherable) assessment could potentially impugn the rights of individuals by associating the improperly bringing into the home of lawful gun owners who are pursuing this activity lawfully.

So I mean, ultimately, their evidence just undermines their position, particularly with the exception that ATF provides for itself.

The other states, all of that, the law from the other states, is obviously subject to judicial notice. You've got six other states, Connecticut and California, D.C., New Jersey, and Hawaii, all of them have some other means by which to exercise the right, even if it's regulated. So, nobody is standing here saying that the State cannot impose reasonable restrictions on self-manufacturing and then possession and use for lawful purposes of those arms after self-manufacturing. What we're saying is it can't just outright ban the whole spectrum of activity and the products that are used to build them and the firearm that's ultimately constructed of law abiding people who have done nothing wrong and have no intention of doing anything wrong. And even as I pointed out, the

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notion that you can just go and build your own firearm from serialized receivers and frames isn't even true, as one of their justifications. That's not true because the fire -- the parts have to be serialized as required by federal law, under a system that doesn't even exist. So, it's a false statement.

I think that the State's interests that have been articulated are, essentially, pretextual. A pretextual claim of interest can't support anything. It has no weight in an interest balancing situation. It shouldn't be afforded any weight at all. But even if it is, again, there's got to be narrow tailoring. And we don't have narrow tailoring in a situation where there's a total ban on the full spectrum of activity, which has been protected and is protected based on the evidence we submitted, to which there was no response, no dispute, nothing in response besides a quote from a case out of the Fifth Circuit that talked about keeping track of who owns the arms. That doesn't negate all of the historical facts we've submitted that shows that self-manufacture is a protected right. Just as you can't take away the implements that a person uses to develop protected speech -- paper and pen and printers and whatnot -- you can't just dispossess people of the products they use to assemble arms, when, especially,

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    the end product is something they're going to use only
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    for lawful purposes.
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                This has gone way too far and it is an
    extreme, extreme example of overreach by the State.
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    So, you know, it can have all these legitimate interests
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    that it articulates, and it very well may, and those
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    interests can stand with a regulation that permits
    self-manufacturing, and use of self-manufacturing arms
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    for lawful purposes. They're trying to eliminate
    that spectrum of conduct in the product and the property
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    interests involved, and that can't be done.
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                THE COURT: All right. Thank you, counsel.
                I hope to have a decision on the motion
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    within the next week, if not the next two weeks, so
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    you can expect a written order on the motion.
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                Thank you.
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                MR. DIGUISEPPE: Thank you, Your Honor.
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                 (Court Adjourned.)
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3	I certify that the foregoing is a correct
4	transcript from the record of proceedings in the above-entitled matter.
5	\a\ Kathana M. Enanch
6	\s\ Kathryn M. French June 22, 2022
7	KATHRYN M. FRENCH, RPR, CCR DATE
8	Official Reporter
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